App. F. IX-4

192 ~~6~~ 30 (PRS

File No. 57-26

Previous References
Edu. 28-15 (6, 8, 10 & 11)
PRS. 74-23 (1)

Serial Nos. 1, 2, 3, 5 & 6

Later References

General and Revenue Secretariat.

Part B for July 1929

SUBJECT

Re the note by Mr. C. Hayavadana Rao suggesting the abolition of the Government Central Book Depot at Bangalore City.

DEWAN'S MINUTE.

Special ~~FILE~~ Niews No. 143 1926-27

The Bang. Pr. Press want more encouragement (Credit) from Govt. Its Company not more of Provincial entreprise.

The question deserves consideration. It is quite possible that a Provincial Cabinet can turn out work more cheaply than a Govt. institution which must be kept up at its make over whether it is fully employed or not. The question of Govt. Press versus private enterprise is one which Govt. work, or if it is not possible to give more work to the private press.

JM
29.1.27

NO.

Read:

5) Kind reference is invited to the note already submitted on the subject and also to the members minute on it. (Vide pt 8/16-26 put up becos).

2) The question is receiving further attention in the Education Dr. It is learnt that the I.G. of Education has not yet furnished his proposals and that he has been reminded to expedite submission of the same.

Addl. Secy
12.2.27

Hes
12/2

Gen. Secy
On perusal
Third
Member

PB
12/2
Hes
12/2

5) Hes

Dewan)

PB
14
Hes
Hes
12
Hes
24/2

If approved, the whole correspondence about giving encouragement to the private persons in Bangalore will be sent to the Education Dept. where the question is being further dealt with

RBon 10-4
9.3.25

Section P & S

File No. 57-26

Serial No. 2

No. G 1141 9-20/Sec/11

To

1) The I. G. of Education

2) The Supdt. Govt Printing

Sir,

I am directed to forward herewith for favour of remarks a copy of a memorandum & 5th April 1927 submitted by the Secretary, the Bangalore printing & Publishing Co., Ltd Bangalore, ~~in the matter~~ about ~~of keeping the press in the~~ more ~~of Govt work~~ late Company ~~of Govt Work~~.

I have etc.

for Secy to Govt

over

Diary No. of letter replied to.....

General and Revenue Secretariat

( )

the *192*

Date of issue 27.4.27

Signed by Mr. M-S

List of enclosures.....

Copied by EXIII(2) 25/4

Examined by.....

Hon 29.4.27

WD 01265—GPB—31,000—24-12-25

CONFIDENTIAL.

BANGALORE PRINTING AND PUBLISHING CO. LTD.

MEMORANDUM.

The Bangalore Printing and Publishing Co., Ltd., was established about 10 years ago to undertake the printing and publishing of books issued by the Mysore Government Educational Department. The Company was floated at the special request of the Government of Mysore with a guarantee of work from the Mysore Government (See G.O. No.6019-20 Edn.28-15-11 dated 18th April 1926). Government have placed for printing and publishing with the Company only 4 out of over 100 books whose copy-right is owned by Government, and which Government have been issuing annually from the Government Presses at Bangalore and Mysore. For over four years, Government have been considering the question of placing more publications of the Educational Department with the Company for both printing and publishing (Vide this Company's correspondence with I. G. of Education ending with No.5430 dated 19th August 1925). No final orders have yet been passed in the matter up to date.

the contract in the Company's favour, if the Company gave satisfaction as regards the work so far allotted to them (Vide G.O.No.6019-20 Edn. 28-15-11 dated 18th April 1916). The Company having dutifully performed its part of the contract, it is up to Government to make good their part of the agreement. The Company's printing work has won universal approval and it has never failed as regards its supplies in time to the Department. It has carried and carries even now large stock (worth over Rs.1 lakh), specially to meet Government demands on it from time to time. Its equipment is uptodate; its supervision good its labour ample; and its rates very moderate and reasonable, having regard to the quality and promptness of its work. Every word said about it here is capable of verification. Others may request work of this kind. Their equipment, capacity (monet and other), labour and stocks should be look into before they are entrusted work on the contractual basis on which this Company is working for years together now.

Government Presses. The rest of the work (especially Educational, Railways, Judicial, Insurance, Electrical &c. Departments) shoul be thrown open to the private presses, so that they might be induced to equip themselves and add to their efficienty. Certain incidental advantages that might accrue to Government by laying suitable restrictions on the indefinite expansion of the Government Presses may also be noted in this connection:-

(a) Piece work system might, by slow degress, be eliminated.

(b) Pension Roll of the Printing Establishment may be materially cut down.

(c) Government's annual expenditure on the Government Presses may be sustantially reduced.

The Superintendent, Government Printing, may be consulted in this matter in order that the Government might be enabled to issue suitable orders in regard to it. The present Superintendent has had excellent foreign training and has intimate knowledge of the working of the Government Presses. He is also acquainted with the local printing trade.

4. The Government Central Book Depot at Bangalore should be closed, adequate precautio being taken to commercialise the sale of Educational, Legislative and other Departmenta publications. A financial review of the working of the Central Book Depot during the past 10 or 15 years may be undertaken with a view to find out whether its work may not

not be handed over to private parties with as much advantage to Government as to the private trade. It seems an anachronism that after half a century of progress, the Government should be spending a large sum of money on the maintenance of a Central Book Depot whose work could at less cost to Government be undertaken by private parties, on a well understood commission basis. If a small Committee is appointed to go into this matter practical proposals might be put forward it for the consideration of Government. The declared aim of the Government being that, as far as possible private trade be encour and not compete with by Government Depart ments, the necessary steps be taken to give effect to this declaration of policy.

5. Summarising, the Company earnestly beg to represent the following for the consideration of the Dewan Saheb:-

(1) The Company having been floated at the request of the Government and on the guarantee of additional wotk being given to it, if the work turned out by it is satisfactory it requests that additonal work, from the Educational Department, particularly printing and publishing of additional books on the contract basis may be given to it. Its equipment is quite uptodate and it commands stock of paper and printing materials of over Rs. one lakh and it owns its own building and has an establishment over 150 strong, with adequate supervising staff. Its work

work has won universal approval. Commensurate with its equipment, it has not had that encouragement from Government that it has a right to look to from it. It prays that printing and publishing of more Educational and other Departmental publications may be placed with it.

(2) Government should issue suitable orders somewhat in advance of time, for the renewal of the Company's contract with Education Department for the four books whose printing and publishing it now hold under a contract.

(3) Government should go into the question of laying certain well defined restrictions on the indefinite expansion of the Government Presses at Bangalore and Mysore in order that private trade might be encouraged.

(4) A committee may be appointed to go into the working of the Central Book Depot with a view to transfer it to a private agency and commercialising the sale of the publications of Government in the Legislative Educational and other Departments.

If any further information is required, I shall be most happy to furnish the same. I have thought it unnecessary to burden the memo with statistical or other details, specially with a view to make the proposals made appear, as far as possible, in bold relief.

its prestige with private industrialists whom Government have publicly declared as their policy to encourage as much as it might be in their power.

SECRETARY,
B. P. & P. Co., Ltd.

Bangalore City,
5th April 1927.

B. PUTTAIYA, Esq., B.A.,
Superintendent, Government Printing,
Bangalore.

R. Ranga Rao, Esq., B.A., B.L.,
General Secretary to the Government of Mysore,
BANGALORE.

Sir,

With reference to your reminder No: G. 12907-8 dated 6th instant, requesting an early reply to the Memorandum submitted by the Secretary, Bangalore Press, Bangalore, I have the honour to state that as the question raises some important issues, I shall have a personal discussion with the Inspector-General of Education and submit a reply.

I have the honour to be,

Sir,

Your most obedient servant,

B. Puttaiya

Superintendent

KS

quite a
further
Draft necessary
steps to remove
Ross contract for
answer of 7th Inst

It is ascertained that this
is being dealt with in the
P.O.S. Section under the Asst
Secy. may be forwarded
(Asst Secy)

14-7-27

Dep Secy)

I believe a claim from
this Co relating to certain
books published by them is
pending with us & has
just been rec'd back from
the A.G. Dept. Please see
if that is not what is
noted to

EDS. File 349-26. put up
herewith is the file referred to
by the Dep: Secretary in his
note above. That file does not
seem to have any bearing or
reference to Mr Hayward's
letter of 8.7.1927:

He refers to Correspondence
Connected with his letter No 2014
of 5.4.27. This is being dealt
with in P.O.S. File 2057 of 26. in the

THE BANGALORE PRINTING & PUBLISHING Co., LTD.
LAKE VIEW, MYSORE ROAD
BANGALORE CITY 8th July 1927.

GEN. & REV. DEPARTMENT
14 JULY 1927
DEVELOPMENT BRANCH.

OFFICE OF THE
THIRD MEMBER OF COUNCIL.
13 JULY 1927
No. 92/14

Dear Sir,

On 5th April 1927 (Encl. to letter No.2814 dated 5th April 1927) I submitted, as personally suggested, a Memo on certain matters relating to the Company for the sympathetic consideration of Government. If finally orders could be issued on the points therein referred to, it would be a great help to the Company. Among these is the one of the renewal of the Company's contract for another period of ten years. To enable the Company to make the requisite forward arrangements for paper and other materials, immediate orders are required. I request that this particular question might be favourably disposed of at a very early date. The question of giving additional work has been pending consideration for a long time now--nearly 5 years. If early orders are passed in this matter as well, the Company will be enabled to arrange without delay for coping with the same. The Company has been in existence for over 10 years now and has had no work given to it by Government beyond the small contract originally assigned to it.

Yours sincerely,

SECRETARY.

O.B.E., C.I.E.,
BANGALORE.

Mis B 492

THE BANGALORE PRINTING & PUBLISHING CO., LTD.
LAKE VIEW, MYSORE ROAD.

Encl. One
Memorandum.

BANGALORE CITY 5th April 1927.

CONFIDENTIAL.

P&S 57-28-

OFFICE OF THE DEWAN
OF MYSORE.
Date of Receipt.....
Petn./Regr. No.....

OFFICE OF THE
THIRD MEMBER OF COUNCIL
12 APR. 1927
No 1852

Dear Sir,

When you paid us the compliment of a visit a few days back, you very kindly suggested that a memorandum may be submitted as to what might be done by Government for helping the Press with more work. I enclose herewith the required memo and shall be glad if Government will be pleased to go into the matters referred to therein at an early date.

Yours sincerely,

C Hayavadana Rao

Secretary.

8492

pp. F. III—2]

General and Revenue Secretariat.

PTS File No. 57 of 1926

Serial No.	
	Subd:—
	Draft consulting the G. of Education and the Supt Govt Printing is sent up for approval
	6/ for perusal before issue.
	ADC 19.4.27
	21/4
2	To The G. of Education The Superintendent Govt Printing No G 1164 19-20 dt 27.4.1927 Forwards for favour of remarks a copy of the above memorandum
	From The Superintendent Govt Printing Bangalore No 130 Dt 11.a July 27 Forwards the report called for vide 2nd Subd. It is not desirable that the entire monopoly of Govt Printing work entrusted to Private presses should be given to the Bangalore Press alone. The Author states that there are other Private Presses which want similar patronage of Govt work. For enclosure 1 P.T.S. Book Depot have applied for similar patronage and we have called for certain information in the linked file. If approved

B.L.S.A. 28/7 ADC 21/9/27

69

Serial No.

The Supdt will be requested to forward a list of well recognised Private Printing Presses both in Mysore and Bangalore who want Patronage of Govt Printing work together with a Statement of the work so that can be entrusted to them. He will also be requested to examine the possibility of the reduction of the Press establishment consequent on the transfer of certain work to Private presses

Please note with reference to the C.P. Secy's letter dt 8-7-27 NSR

NSR 17/7 18/7 As regards the renewal of the Company's Contract for another period of ten yrs (vide letter dt 8.7.27) Re certain four books referred to in the para 2 of the memorandum Nothing can be written till the report from the D.P. of Education is received. Probably this is a matter to be dealt with in the Development Secty. Remarks may be called for from the Supdt of Govt Presses to expedite the report

15/7

General and Revenue Secretariat. File No. 57 of 1926

Serial No.

1) In April 1927, Mr. Hayavadana Rao, Secretary of the Bangalore Printing and Publishing Company submitted to the Dewan a Memo showing what might be done to encourage the Bangalore Press with more of Government work.

2) As per orders of the III Member copies of this memo were sent to the ~~Director~~ D.P.I. of Public ~~Instruction~~ and the Superintendent, Government Printing. The latter has submitted his opinion. The ~~Director of Public Instruction~~ D.P.I. Gone abn has not yet furnished his views.

3) The matters urged in the Memorandum of Mr. Hayavadana Rao are chiefly three, viz:-

(1) Renewal of the contract with the Bangalore Printing and Publishing Company for the printing of four books of the Education Department which the Company has had for the last ten years.

(2) Throwing open of more of the printing work of Government to private presses.

(3) Abolition of the Government Central Book Depot at Bangalore, the sale of Departmental publications being entrusted to private agency on a commission basis.

General and Revenue Secretariat. | File No. of 192

Serial No.

Bala Bhode Part I
Do. Part II
Kannada) Reader) Part I
Do. Part II

4) The printing of all the text books of the Education Department except the four noted in the margin is being done at the Government Press. The printing and publishing of the four books were entrusted to the Bangalore Printing and Publishing Company for a period of ten years under contract. This expires in the current year. Mr. Hayavadana Rao represents that the work has been done quite satisfactorily by the Company. He requests that the contract may be renewed.

5) The Superintendent, Government Printing, considers that the Company has executed the work neatly. He thinks that the contract may be renewed. The views of the ~~Director of Public Instruction~~ D.P.I. will perhaps be useful.

6) This question is best considered in the Development Branch as it pertains to the Education Department.

7) The second point urged by Mr. Hayavadana Rao is that a limitation should be placed on the expansion of the Government Presses, so that its expansion may not interfere with the development of the nascent printing industry in the State. He suggests that all confidential, immediate and other allied work may be done at the Government Press, and that the

General and Revenue Secretariat. | File No. of 192

Serial No.

rest of the work, especially of the Education, Railway, Judicial, Electrical and Insurance -- Departments may be entrusted to private presses. Mr. Hayavadana Rao has mentioned the incidental advantage accruing to Government from adopting such a course.

8) This is not the first time that this question of throwing open more of Government printing work to private presses has come up before Government. In 1924 Messrs. V. B. Subbia and Sons represented to -- Government that a portion of the printing work may be given to them. This was considered and the Superintendent of Government Printing was - consulted. As the latter was not quite favourable to the proposal nothing appears to have -- been done. Kind attention is invited to the - discussions in P & S. File 74/23-24 placed below.

9) Again last year, a number of printers in - Bangalore submitted a joint petition to the Dewan asking for Government work. This has been worked up in P & S. File 16 of 26-27.

10) The policy of throwing open of Government printing work to private presses was first inaugurated in 1919. Vide G.O. No. G 15 210-69 G. P. 11. 14 · 2 dated the 23. 1. 19 The Superintendent, Government Press, was designated Superintendent, Government Printing, and he was empowered to --

Serial No.

give to private presses all work that could not be done at the Government Press. The strike of the Press employees occurred in 1920. During the strike period the bulk of the work went to private presses. When the strikers were taken back, work had to be found for them as well as for those employed in their absence. The practice of sending Government work to private presses was discontinued, and even works which had been previously given to them were withdrawn and all Government work was concentrated at the Government Press. Vide G.O. No. M.522.87 Pan S.6-20.22 dated the 2nd Aug. 21

(1) Since 1921, certain relaxations have been sanctioned.

(2) 1. Government Departments except Railways and non-commercial lines were given the option of having their printing work done at private presses. (G.O. No. M.345)-61 Pan S.52.21.1 dated 10 2 22).

2. The University was permitted to have the publications of the Oriental Library printed at private presses.

3. Menu Cards of Government House were allowed to be printed in private presses.

4. Petty works not exceeding Rs. 20/- were permitted to be done at private presses at the option of the Head of the Department.

General and Revenue Secretariat. | File No. of 192

Serial No.

12) It is not however so much this kind of work for which the private presses have been asking; what they particularly want is the printing of the books of the Education Department. This question is being considered in the Development Branch. The views of the ~~Director of Public Instruction~~ D.P.I. have been called. This matter was considered at the last monthly meeting of the ~~Director of Public Instruction~~ Inspector General of Forests with the Dewan and the Member, when the ~~Director~~ D.P.I. promised to examine the question and furnish his views to Government.

13) In connection with the representation of the printers referred to in para 9 above, kind attention is invited to the minutes of the II Member in P & S. File 16 of 26-27 paras 22 to 25. The Member has ordered that the general question of giving more of Government printing work to private presses should be considered along with the allied question of entrusting the printing of books of the Education Department. The Member has suggested that a small committee consisting of the Superintendent, Government Printing, and two other Heads of Departments may go into this question. As ~~soon as~~ the views of the ~~Director of Public Instruction~~ Inspector General of Forests on the question of entrusting printing and publication of books of his De-

Serial No.

partment to private presses, have not yet been received, no further action has been possible.

14) The Superintendent, Government Printing, says that the printing of new Education Publications may be entrusted to the Bangalore - - Press and other presses which satisfy certain standards as regards printing and general get - up. He thinks that the printing of the Education Department publications that are now being printed in the Government Press cannot be given away to private presses as that will mean ~~not~~ - ~~enough of work to~~ the serving of the presses at Bangalore and Mysore.

15) As regards other Departments, the Superintendent says that the Commercial Departments - - like the Electrical, Insurance depts are getting their work done at private presses. He thinks that - all the printing work of these departments may - be entrusted to private presses. The Superintendent points out that it will not be desirable to ~~make~~ create a monopoly in favour of a single firm like the Bangalore Press or any others. He therefore suggests that certain standards be fixed, and all presses that may satisfy the standard may be placed on the list for Government work, and that the Education Department publications may be given to them by rotation.

Serial No.

10 Any change that may be adopted in this - - matter will have to be only very gradual. The sudden withdrawing of a portion of work from -- the Government Presses, will result in some of the hands now employed being left idle. Either they will have to be paid for for doing nothing, or they will have to be sent away. In the latter case, we are likely to be faced with labour troubles.

11 3. The third point urged in the Memorandum is the abolition of the Government Central Book Depot. Mr. Hayavadana Rao proposes that the - sale of Government publications may be entrusted to private agency on a commission basis. He suggests that the working of the Depot for the last ten years may be reviewed. As the opinion of the ~~Director of Public Instruction~~ Inspector General of Stores on the Memorandum of Mr. Hayavadana Rao has not been received, it is not possible to say what the Di- - rector has to say about this suggestion. The -- present establishment of the Book Depot is without

12 Even in British India, the Government has its -- own Book Depot for the sale of departmental publications. It is difficult to see any disad- - vantage in the present arrangement.

General and Revenue Secretariat. | File No. | of 192

Serial No.

peting with other firms of book-sellers. On this question the opinion by the ~~Director of Public~~ Instruction will have to be awaited.

Rec
Genl Secy 17/8

for perusal The file will be put up (19) with enclosures after the views of the Dir. of Public Instruction are rec'd

OFFICE OF THE THIRD MEMBER OF COUNCIL
23 AUG. 1927
No. 1485

Third Member

Rg 22/8 Rec 20/8

21) Yes 23/8

Rg 24

(22) Please put up reminder to Dr. of P. I. Rec 25/8

23) Draft-Reminder Sub 24) Issued 25/8 Rec 26/8

25/8.

General and Revenue Secretariat.

PH File No. 57 of 192 6

Serial No.

25 It is ordered by the under Secy in Dev Development Branch is requested to send a copy of the order placing the publication of the Education Code for Bangalore Press for being printed for the use of Dept to file for Reference and Return.

2197

DEVELOPMENT BRANCH

Dev Br Asst Compts) KB 11/1

26 Edn files 248 · 28 Sls 1 & 2 and 90 are linked to this file. They may kindly returned as early as possible

Mdr 14/9

G. M. Br with Compts)

27 The above files have since been separately for orders. sin. under

28 this file. As soon as these receive. are taken, they will be brought for next & return file may be returned hereon

Mdr

To the Dev. Branch for favour of sending the file referred to in para 2 of Supdt's for note and return.

The Dev Br with Compts

KP 21.11.28

31) The file was the files relating to renewal of Contract with M/s T.B. Vane Bros for the printing some Department of text books are not available, as they are sent to Legal Remembrancer for remarks in respect of the draft agreement prepared by the Company.

MDR 7/12.

S.D.R. Leg. Rem. Br with compliments

32) To Development Br for kindly perusal the above file if now available

KP 26/11/29.

26/11/29

33) Seen file 609-28-11. is linked here

MDR Str G.M. Br

General and Revenue Secretariat

PA File No. 501 / 57 of 1926

11)

Serial No.

34) On G.O. No. D.6987 of 7.1.29 the printing of certain Kannada Readers were entrusted to the Bangalore Printing & Publishing Co. for a period of 5 years

35) Submitted for orders with reference Paras. 19 & 25 of the notes

9/2.

36) What about the printing of the other eight publications referred to in the D.P.I.'s letter of the 19th September 1928 to the Development Secrett. Has it been entrusted to any private presses other than the Bangalore Press?

37) Has a reply been received from the D.P.I. to our letter of 27th April 1927 forwarding a Memo of Mr. Hayavadana Rao for remarks? If not, how is the case ripe for orders?

9/1/29

38) To Development Br for kindly putting up a copy of G.O. of 7.1.29 re-entrusting the Bangalore Press certain Kannada Readers also for answering the above queries of the Assistant Secy

KG

4/3

39) Edn file 268-28 Sl. 5; 7 & 10. Contains the G.O. of 10-12-28 - may be obtained for the records. Also a printed order

(Edn 609-27) linked file

Items for reference

9/2

PH File No. 57 of 1926

Sn 248-28-10 H

Serial No.

40) In G.O.d 10.XII.28 it was ordered that the printing of certain Educational Deptt. School Books to be distributed to several private presses in Bangalore transferred.

41). In G.O.d 7.1.29 the printing of certain Kannada Readers were placed in the hands of Bangalore Press - & further the Director was requested in the letter No D 8992 d 7.1.29 to entrust some more work of the Deptt. to the Bangalore Press

42) The Director has not yet submitted his views on the 3rd point urged by Mr. Hayavadana Rao regarding the abolition of Govt. Central Book Depot & entrusting it to private agency on Commission basis.

43) Submitted for orders with reference to para. 36 Supra.

Mr 29/3

(44) The D.P.I. may be asked to state what action has been taken about entrusting some more work of the deptt to the Bangalore Press; and also when a reply may be expected from him about Mr. Hayavadana Rao's note re abolition of the Central Book Depot.

Sec 2/3/29

Serial No.

To the Director of Public Instruction.
(No Q 12016 d) 25.3.29
Invites reference to letter No 9 6992 d) 7.1.29 requesting him to give some more work to Bangalore Press & enquires what action he has taken in the matter.

To the Director of Public Instruction
No Q 12017 d) 25.3.29.
Invites reference to Govt No Q. 11419-d) 27.4.27 PE — abolition of Govt. Central Book Depot & requests him to expedite the same

5 From Director of Public Instruction,
No T.2.3619-28 d) 3.4.29
States that the estimates for printing the manuscripts mentioned in the letter have been called for from the Bangalore Press & their rates are reasonable the same would be entrusted to them in consultation with the Supdt Govt. Printing

47) Submitted with reference to para 44 Supra No reply has been furnished ~~also~~ Govt as regard to the suggestion of the 8/4 Hayavadana Rao to abolish the Central Book Depot.

UB — 8/4 — Please remind on the 15th inst. AB 9/4.

Serial No.

Sent with a DO letter

Mr KB
19.4.29

Dowd 20/4

No 9 13285 Dt 25.4.29

From the Director of Public Instruction
in my Sa e
No A. 139 of 27 dated the 15th Jany
last returned to Sl 2. Re the note by the
C[illegible] Hayavadana Rao Suggesting the
abolition of the Govt Central Book
Depot at Bangalore at Sl 1 and a
reply on the matter has been sent to the
Secy Development on 15.4.28 and encloses
a copy of the letter for information.

Letter. The Development Secy may perhaps
be requested to note the final
order passed on the Reporting the
Director of P. Instn.

Yes DD
28/4

[illegible] GOVT. OF MYSORE
[illegible] 1929
DEVELOPMENT DEPARTMENT

The Director was informed in this office
letter no D 13463/Edn 439-26-6 dy. 22/6/29 that
with their that it is not the practical
proposition at present to transfer the
work of the Depot to Private agencies
without adding materially to the cost (to
the public or the Govt). And he was hereby

Requested to discuss the matter with the Municipal Authorities of the Bangalore Res and submit a fresh report to Govt. The further report is awaited.

23/7

(G. A. B.)

For favor of perusal, with ref to the (present) Chief Secy's note dt 22/8/29 on page 8.

The question of the Book Depot is being dealt with in the Dev. Branch. No further action appears to be necessary in this file which may be closed.

(Chief Secy)

25/7

R.B
27/7/29

Department of Education.

No. H.C. 928/26-27.

Enc.

Office of the Inspector-General of Education in Mysore,

CAMP MYSORE. *Bangalore,* 12th June 1927.

From

N.S. SUBBA RAO, ESQ., M.A., BAR-AT-LAW,

Offg. Inspector-General of Education in Mysore.

To

R. RANGA RAO, ESQ., B.A., B.L.,

GENERAL SECRETARY TO THE GOVT, OF MYSORE,

BANGALORE.

Sir,

With reference to your letter No. G. 11419-20/P & S 57-26-2 dated 27th April 1927 forwarding for my remarks a copy of Memorandum from the Secretary of the Bangalore Press about giving some of the Government work to the company, I have the honor to state that the Superintendent, Government Printing has been requested to give his opinion in the matter. A reply will be sent to the Government soon after the receipt of the same.

I have the honor to be,

Sir,

Your most obedient servant,

N S Subba Rao

Offg. Inspector General.

Pw 393

OFFICE OF THE SUPERINTENDENT,
GOVERNMENT PRINTING,

Bangalore, dated.....11th.....JULY.....*192* 7.

P&S 57-26-3

B. PUTTAIYA, ESQ B.A.,
Superintendent, Government Printing,
Bangalore.

To

R. RANGA RAO, ESQ., B.A., B.L.,
General Secretary to the Government of
His Highness the Maharaja of Mysore,
BANGALORE.

SIR,

With reference to your letter No: G. 11419-20 P.&.S. 57-26-2, dated the 27th April 1927, forwarding for remarks a Memorandum submitted to Government by the Secretary, The Bangalore Printing and Publishing Company, Ltd., Bangalore, about more Government work to be given to the Company, I have the honour to state that the Bangalore Press is doing good work and has also got adequate equipment. They are now printing the four Kannada Primary Readers of the Education Department on certain terms of agreement and they have executed the work neatly. These books may be continued to them on the expiry of the present term.

As regards the entrusting of additional educational books for printing, the Inspector-General of Education has a large number of manuscripts awaiting printing and whichever of these he elects to print in a year, they may all be entrusted to this Press and certain other suitable Presses also.

As for giving out the printing of the educational books that are now being printed in the Government Press and at the Branch Press, Mysore, I beg to state that as the work

in the Central Press at Bangalore, has, of late, become rather heavy, I can spare about half a dozen books for printing in private presses, from the indent that the I.-G. of Education is at present sending to the Press, provided there is no curtailment whatever from this indent. As work is slack at the Branch Press during the ~~great~~ greater part of the year except during the seasons of the Birthday and the Dasara and as the University is now entrusting a greater part of its work to the G. T. A. Press, and the Railway work has more or less become normal and standardised, the educational books that are now being printed ~~x~~ there cannot be withheld. On the other hand, I am entrusting more books to be printed there to keep it busy, so that it is unthinkable to stop altogether the printing of the Educational books in the Government Presses and entrust them wholesale to private presses at present.

As regards the works of other departments mentioned in the Memorandum like the Insurance, Electrical and Commercial departments, those departments are already getting their works done in private presses and the Government Press is doing mostly their indents and very little beyond that. Those departments are therefore welcome to entrust their respective works to the Bangalore Press and other private presses. The work of the Economic Conference of a general nature and that of the Exhibition may be entrusted ~~in~~ to the Bangalore Press or other private Presses.

In entrusting the Educational and other works solely to the Bangalore Press, we may have to safeguard against the monopoly that may be created against other suitable private presses who may come forward and demand work for themselves. In such cases, a list of eligible presses will have to be maintained and a standard of printing, paper, get up and other details fixed and the works entrusted in rotation by the I.-G. of Education or by other departments, as the case may be, and the estimates, bills and samples of work done scrutinised by the Superintendent of -- Government Printing. In order to keep down the cost of production and to put on the market books that are within easy reach of the purse of the average parent, the printing paper and cover paper may be bought by the Stationery Depot as now and supplied to the Priva Presses to which works are entrusted. All this mean heavy additional work and responsibility to the Government Press and to the I.-G. of Education and other departments.

to be taken up for printing, may be entrusted to the Bangalore Press. If the Inspector-General wants the manuscripts to be printed in the Government Press on account of their being first publications, some other departmental publications that may be in the Government Press at the time may be entrusted to the Private Press in return.

If the I.-G. of Education does not curtail the number of departmental publications that are being sent to the Government Press for printing for the past 4 or 5 years, about half a dozen books will be spared out of this indent for printing in the Bangalore Press or other Private Presses.

eligible Presses come forward demanding books for printing, a list of suitable Presses may be maintained and books entrusted to them in rotation, fixing a standard of the quality of printing, size of paper and type to be used for the books. This standard may also be made applicable to the Bangalore Press.

The quantity of paper required for the books to be supplied from the Stationery Depot

The Estimates and Bills to be scrutinised by the Superintendent, Government Printing.

Department of Public Instruction.

Government of Mysore.

GENERAL BR. 3 APR. 1929 No 7376

No. T2. 3659 of 28-29.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION IN MYSORE,

ENCL. One.

Bangalore, dated. 3 APR. 1929 *1929.*

P & S 54-26-5

FROM

The DIRECTOR OF PUBLIC INSTRUCTION IN MYSORE,
BANGALORE.

The General Secretary to the Government of Mysore,
Bangalore.

SIR,

With reference to your letter No. G. 12016-P.&.S. 57-26 dated the 25th March 1929 enquiring what action has been taken in the mat-ter of giving more printing work to the Bangalore Press, I have the honor to invite your reference to my letter No. T2. 3658 of 28-29 dated the 11th March to the Secretary to Government, Development De-partments, stating that estimates for printing the manuscripts men-tioned in the letter have been called for from the Bangalore Press and that if the rates are reasonable, the same would be entrusted to the Bangalore Press in consultation with the Superintendent of the Government Press. Since the original reference quoted in your let ter had been received from the Development Secretariat, a reply was sent to the Secretary to Government, Development Departments, a copy of which is, however herewith enclosed for ready reference.

I have the honor to be,

Sir,

Your most obedient servant,

M. S. Ramaswami

Copy of this office letter No. T2. 3658 of 28-29 dated 11th March 1929 addressed to the Secretary to Govern ment, Development Departments, Bangalore.

With reference to your letter No.D. 6992-Edn. 248-28-10 dated the 7th January 1929, stating that the Bangalore Press may also be given some books or manuscripts, if any, for printing, I have the honor to inform you that the marginal y noted manuscripts are ready for publication. The Bangalore Press has been requested to give their estimates for printing them. If their terms are considered reasonable by the Superintendent, Government Printing, the printing of the same will be entrusted to them for a period of one year in the first instance.

1. Saralarogyapata.
2. Arogyasastra.
3. Vyavasaya Bodhini.

* * *

For Director.

Postal Address:—POST BOX No. 6'
Tel. Address:—EDUCAGEN, Bangalore

Department of Public Instruction.

Government of Mysore.

GENERAL MISCELLANEOUS BRANCH
Fu 359
16 Ju
35.e.w

No. L. 139 of 27-28.

OFFICE OF THE DIRECTOR OF PUBLIC INSTRUCTION IN MYSORE,

ENCL. One

Bangalore, dated.....July.....*192* 9.

15 JULY 1929

P & S 57-26-6

FROM

N. S. SUBBA RAO, ESQ., M.A., BAR-AT-LAW.,
DIRECTOR OF PUBLIC INSTRUCTION IN MYSORE,
BANGALORE.

To

B.Narayanaswamy Iyengar, Esq., B.A., B.L.,
Secretary to the Government of Mysore,
General Departments, Bangalore. -

SIR,

With reference to your letter No. G. 11419-20/P & S 57-26-2 dated the 27th April 1927, and subsequent reminders thereon, regarding the note by Mr. C.Hayavadana Rao, suggesting the abolition of the Government Central Book Depot at Bangalore City, I have the honor to inform you that a reply in the matter was sent to the Secretary to Government, Development Departments, Bangalore, in this office letter No. Tl- 139 of 28-28 dated the 15th April 1929. I enclose a copy of the letter for your information.

I have the honor to be,

Sir,

Your most obedient servant,

N. S. Subba Rao

Director.

COPY of letter No. L. 139 of 27-28, dated the 15th April 1929, from the Director of Public Instruction in Mysore, Bangalore, to the Secretary to Government of Mysore, Development Departments, Bangalore.

With reference to your letter No. D. 1032-Edn. 437-26-4 dated 26th July 1927 and subsequent reminders, I have the honour to forward for the consideration of Government the accompanying note which supplies information in respect of items 1 to 6 mentioned in the above letter. I propose to address myself here to the issues raised by item 7, viz., "Whether it would not be possible to transfer some of its work to private agencies according to the practice in vogue with the Government of India."

I may state, at the outset, that as desired by Government, the Director of Industries and Commerce and I began to examine the subject together, and we met once in April 1928 when we examined the question and agreed that information should be obtained with regard to the working of the Government Book Depots in British India. Accordingly, letters were addressed to the Curator of the Central Book Depot, Calcutta as well as to the Superintendents of the Government Depots in the different provinces of British India. After the replies were received, inspite of several attempts to make an appointment and attempts to keep the appointment when made, our respective engagements unfortunately have made it impossible for the Director of Industries and Commerce and myself to meet. In the circumstances I have considered it best to submit to Government such information as has been got together with a statement of my views. I am sending a copy of this letter as well as of the accompanying note to the Director of Industries and Commerce with a request that he will submit to Government his own views independently.

The reference from Government seems to suggest that the work associated with central book depots is performed in British India by private agencies at the present time. This, however, does not appear to be a fact. The Central Book Depot remains, as in the case with our own Book Depot, the reservoir which receives all the

the publications of the Government of India from which streams of varying size so to speak travel to different book-sellers, and this is similar to the existing relation between our own Central Book Depot and the agents and the Branch Book Depots scattered all over the Province. The same is the case with regard to the Provincial Book Depots. Therefore, the position that has to be considered is not the bringing of our own practice into line with that in British India but rather striking out a new line and making a new departure.

In one respect the position of the Central Book Depot in Mysore differs from that of similar institutions in the rest of India, where as in British India, the Central Book Depot serves the Education Department in exactly the same manner as it serves other Departments, viz., as a store for their publications and an agency for their - sale, in our State, the Central Book Depot is in far more intimate relationship, in that it is an integral part of the administrative organisation of the Department of Public Instruction. This position is the result of the fact that in the days before the advent of the Stores Purchase Committee, the Department purchases on a large scale supplies of educational equipment for distribution to the different schools. Further, by far the largest part of the work of the Book Depot relates to sale of educational publications of the Department, the sale of other Government publications amounting to Rs. 9,070-7-(during 1927-28 about half of this being the cost of books supplied free to officers of Government.

The question, therefore, is whether any change can be made in the direction of a transfer of this principal work of the Depot, viz storage and distribution of educational publications. It may be pointed out that the question of profits is on the whole irrelevant because in the first place, in our State as in British India, the work of the Depot is conducted as that of a "Service Department."

In the second place, even should the work of the Depot be transferred to a private agency, the Government will continue to get the present difference between the price charged and the cost of printing

printing, though a part of it will have to be paid to the new agency as commission over and above the commission now allowed to smaller agencies and branch depots

Therefore, before a transfer either in part or as a whole of the work of the Central Book Depot to a private Agency is contemplated the relevant considerations that need examination are mainly two:-

1. Does the transfer involve additional cost to the buying public?
2. Does the transfer involve any accentuation of existing disadvantages or creation of new ones?

If these can be answered in the negative, there is a definite case for a transfer, but I believe neither question can be so answered.

1. The stock on hand at the Central Book Depot amounts to a considerable sum, probably two and a half lakhs of rupees, but no specific provision is made to add interest on the capital thus - locked up to the price of the books sold. The surplus of proceeds over the cost of books sold may be debited with a charge at 5 per cent as has been done by my Financial Assistant in his calculations but it is doubtful if a private Agency will be content with such a low rate of interest. There is the more important consideration that the present attentuated postal concessions will disappear in the case of a private Agency, and this will add to the cost of the books to the purchaser.

2. As has been pointed out above, the main function of the Depot is now to store and organise the sale of text books for educational institutions. The market is ensured and the Government is in the position of a monopolist. Though the Government does not attempt to exploit its economic strength either by a high price or by restriction of supplies, there is evidence to show that such exploitation of the customers is practised by the agencies both in the shape of higher prices than the fixed ones in cases of ten

temporary shortage, and of compulsory purchasers of extravagantly priced "Notes" along with copiesof Departmental books. The Agencies and their accounts are now subject to inspection by departmental officers and yet it has not been found possible to eradicate the evil, and the department has the problem under active consideration. Should the work of the Depot be transferred to a private firm, it is highly improbable if the local agencies will subject themselves even to the present amount of scrutiny by the new central agency, and indeed the probabilities are rather that the development might be in the direction of understandings between the two in the direction of exploitation of the helpless buyer. The Department is interested in unimpeded and cheap supply of its publications to the large body of pupils scattered all over the State and possesses in its inspecting officers the necessary resources for carrying out its aims.

I am definitely of opinion that the supply and sale of educational books should be considered as a akin to that of the fundamental needs of life like light, water and sanitation, whose supply cannot be entrusted to private agencies without danger to society, specially in an environment where business instincts are not tempered by a sense of social duty."

For Director.

Note on the working of the Government Central Book Depot.

---

(1) The Depot is the Central Agency to stock and sell the various Official Publications of the Government and its several Departments, to supply, free of cost, these publications to officers of the Government, under orders from competent authority, and to maintain correspondence and accounts relating thereto. New Publications are advertised in the Mysore Gazette and Catalogues are published yearly for Official Publications and half yearly for Educational Publications.

The bulk of the work of the Depot consists in the sale and distribution of Educational Publications. In addition to selling these publications whole-sale at the Depot to recognised book sellers, the Depot distributes them through more than 135 Branch Book Depots and Government Book selling Agencies spread all over the State, and maintains accounts and correspondence connected with the work. The Depot is also the agency of the Education Department for distributing School books and appliances to the very large number of schools in the State.

(2) The Establishment maintained in the Depot consists of

1 Curator	pay Rs.	125-10-175
1 Manager	do	60-2-70
1 Store-keeper	do	50
1 Accountant	do	40
2 Clerks	do	35 each
3 Clerks	do	25 each
2 Clerks	do	20 each
1 Attender	do	13
7 Peons	do	11 each.

(3) No profit or loss statement is prepared as the Depot is a Service Department of the Government. The following figures however give an idea of the profit or loss in the work of the Depot ('See the appended Statement).

(4) Names of Officers that were in charge of the Depot

during the last three years:-

1926-27 Mr.K.Srinivasaragha vachar

1927-28 Mr.R.Krishna Rao for four months from June 1927.
Mr.T. Venkata Rao for three months from November 1927.

1928-29 Mr.M. Subba Rao for 8 months from February 1928.
Mr.M.A. Narayana Iyengar from September 1928.

(5) The detailed audit of the accounts of the Depot is carried out yearly by the Financial Section of the Education Department.

The stock is verified annually by some officer deputed for the work by the Director of Public Instruction. The officers deputed for this work during the past three years were:-

1926-27 Mr.K.T. Sudarsaniengar, Personal Assistant to Director of Public Instruction in Mysore, Bangalore.

1927-28 do do

1928-29 Mr.Mohamed Beig, Urdu Assistant to the Director of Public Instruction in Mysore, Bangalore.

A test checking of a number of items of stock is also done by the Curator during the last four days of each month when the issue of Educational Publications is suspended for this purpose.

(6) The following proposals have been made for the better working of the Depot:-

(a) By the auditor:-

1 Maintenance of accounts in the form prescribed by the Financial Assistant to the Director of Public Instruction. (Accounts are so maintained now).

2 Daily Remittance of collection at the Depot to the Treasury (Each day's collection at the Depot is being remitted to the Treasury, on the following day).

(b) By the Stock verifying Officer:-

These proposals are in respect of

(a) the accommodation of the Depot being improved and extended.

(b) the rearrangements or classification of books and

appliances to facilitate ready access to them (This has since been done)

(c) the Weeding out of damaged and superfluous stock in the Depot and their disposal (This is being done).

(d) On the introduction of a card Index system to show at a glance, the Number of copies sold of a certain book and the number remaining on hand (This has been introduced to about 260 Items of books in respect of which there are frequent and heavy transactions)

(e) The Double Stores System (This has not been introduced partly on account of want of sufficient accommodation in the Depot and partly, as the Curator has reported, on account of the impracticability of introducting this system in the Depot which contains nearly 3000 individual items of stock).

M. G. Kashyapdeo

Director.

S T A T E M E N T.

	1925-26	1926-27	1927-28.
Catalogued value of Government Press Publications sold.	62,000	53,000	59,000
do Bangalore Press	41,000	41,000	40,000
Total	103,000	94,000	99,000
Commission paid to Agencies and Branch Depots.	13,000	12,000	12,000
Cash realisation.	90,000	82,000	86,500
Cost of these Publications. (for calculation see below)	79,000	74,000	76,500
Gross Profits.	11,000	8,000	10,000
Add cost of books supplied free	1,000	3,000	2,000
Official Publications:			
Total issues (including free supply)	5,700	8,800	9,000
Cost price 100/133	4,275	6,600	6,750
Gross Profits.	1,425	2,200	2,250
Total Profits.	13,425	13,200	14,250

Beside the sale of the above Publications, the Depot has distributed as free supply of books and appliances not included in the above valued at

Rs. 40,000	43,000	36,000

In addition to this the Distribution of the Chief Court Reports, stocking and sale of a few Palace Publications are undertaken by the Depot

Books sold 62,000
Free supply 1,000
Total 63,000
cost at 100/140 63,000 x 100/140 = Rs. 45,000

Books sold 53,000
Free supply 3,000
Total - 56,000

Cost of Books sold 41,000
Cost at 82/100 34,000

Director.